



# **April 2021 Revenue Forecast**

## **Methodology and Technical Documentation**

### **Table of Contents**

**Section I: Commentary on the Economic Forecast**    **Section II: Economic Indicators for Indiana**    **Section III: Models Used in the Forecast**  
**Section IV: Technical Explanations**

---

## **Introduction**

This document provides an overview of the April 2021 state revenue forecast. The calculation instructions, model specifications, summary statistics, and forecasts are included.

For further information and assistance in the calculation of models, please contact the State Budget Agency's Tax and Revenue Division at 317-232-5610.

## **Revenue Forecast Committee**

The revenue forecast technical committee is comprised of members from both the executive and legislative branches. Staff from both the State Budget Agency and Legislative Services Agency have a vital role in the process by assisting with data analysis and modeling. Each forecast model and revenue estimate is agreed to by the technical committee on a consensus basis.

### **Technical Committee:**

Dr. Dagny Faulk, Ball State University CBER  
Erik Gonzalez, House Democratic Appointee  
Susan Preble, Senate Democratic Appointee  
Hari Razafindramanana, State Budget Agency  
Krista Rivera, Senate Republican Appointee  
Ben Tooley, House Republican Appointee

### **Key Contributors:**

Heath Holloway, Legislative Services Agency  
Randhir Jha, Legislative Services Agency  
Seth Payton, State Budget Agency  
Lauren Tanselle, Legislative Services Agency  
Andrew Schingel, State Budget Agency  
Gayani Wedippuli, State Budget Agency

## **Economic Forecast**

The forecast committee uses economic forecasts from IHS Markit, Inc. Forecasts cited in this document are provided by IHS, a leading economic consulting firm. IHS is routinely ranked among the leading economic forecasters in studies by The Wall Street Journal and Bloomberg Markets.

## Section I: Commentary on the Economic Forecast

IHS Markit projects U.S. real gross domestic product growth of 1.51% in FY 2021, 6.05% in FY 2022 and 2.65% in FY 2023. During the same period, Indiana's real gross state product is projected to grow by 3.22% in FY 2021, 5.61% in FY 2022 and 1.23% in FY 2023. Additionally, Indiana nominal wages and salaries is projected to grow by 5.24% in FY 2021, 6.36% in FY 2022 and 3.14% in FY2023.

FY 2021 to FY 2023 is projected to see the recovery of the economy from the economic shock experienced in the first half of CY 2020 since the onset of the COVID-19 pandemic. As the economy transitions out of shelter in place orders, the impact of federal policy actions on employment, consumer spending and financial markets is one of the main aspects to watch.

Continued sales tax strength related to spending on goods and positive developments related to wages and personal income are some of the most important dynamics affecting the General Fund revenue forecast. While economic growth was projected in the December 2020 Forecast to be subdued and weighed down by disruptions related to the pandemic, the combination of additional federal policy actions, phasing out of shelter in place restrictions and vaccine rollout, remote sales compliance (i.e sales tax related compliance following Wayfair ruling and marketplace facilitator) and better than expected performance in goods production and goods related industries has played a role in the rapid recovery of tax collections in FY 2021 and the improved outlook heading into FY 2022 and FY 2023.

Below are some of main assumptions in the April 2021 economic forecast from IHS Markit:

### Upward revisions to the forecast as COVID-19 inoculation campaign accelerates

- Real GDP rose at a 4.3% annual rate in the fourth quarter, according to BEA's third estimate, 0.2 percentage point above the second estimate. The recovery through the fourth quarter left the level of GDP 2.4% below the peak attained in the fourth quarter of 2019.
- Our forecast of real GDP growth has been revised up from 5.7% to 6.2% in 2021 and from 4.1% to 4.3% in 2022.
- One factor is the strength in credit/debit card spending through mid-March. In addition, most stimulus checks from the American Rescue Plan Act were delivered in March, earlier than we had assumed, boosting our estimate of first-quarter real consumer spending growth to 9.2%.
- More important is the acceleration of the vaccination campaign. Recent projections show widespread inoculation of the US population by July, and many states are relaxing containment measures. This encouraged us to revise up projected growth of real consumer spending on services other than housing, utilities, and healthcare to approximately 15% for the year.
- The conditions for Fed "lift-off" are still met by mid-2024. Hence, we have not changed our Fed call and still expect the target for the federal funds rate to be raised at that time.

## Policy assumptions in the April forecast

- This forecast reflects all pandemic relief measures of 2020 and the recently enacted \$1.9 trillion American Recovery Plan (ARP). ARP includes:
  - stimulus checks of \$1,400
  - extension of emergency unemployment programs through early September including an enhanced unemployment benefit of \$300/week
  - \$350 billion of unrestricted aid to state and local governments
  - \$287 billion of support for education, and
  - a range of additional tax credits and outlays for pandemic-affected industries and COVID-19 mitigation efforts
- The forecast does not (yet) include the President's American Jobs Plan which proposes to spend \$2.1 trillion on social investments paid for over 15 years by higher corporate taxes.
- Strong revenues, reinforced by ARP, limit the usual cyclical state and local fiscal contraction. State and local employment rebounds in the fall as schools re-open.

## Indiana economy began its rebound from pandemic lows relatively quickly, but full recovery will take more time

- Indiana had a relatively modest initial COVID-19 outbreak, allowing an early reopening.
  - Many office workers were able to switch to full-time remote work
  - "Essential" workers remained on the job as much as feasible amid outbreaks
  - Shutdown of air travel, business travel, most sports and entertainment venues very costly
- Manufacturing has recovered much more quickly than from most downturns.
  - Manufacturers reopened after a two-month break.
  - Stimulus checks, limited income losses for many workers, and drop in leisure spending boosted demand for durable goods, including motor vehicles.
  - Supply chain bottlenecks and shortages of some components are a threat to production gains
- Job recovery has resumed after a slowdown, but lower-wage service jobs will be difficult to restore or replace.
- State payroll employment will return to pre-pandemic peak by late 2022; real GDP returned to peak in early 2021.

## Section II: Economic Indicators for Indiana

### Fiscal Year Amounts

<b>Indiana Economic Indicators</b>	<b>FY 2020 Actual</b>	<b>FY 2021 Forecast</b>	<b>FY 2022 Forecast</b>	<b>FY 2023 Forecast</b>
Personal Income (millions \$)	338,057.30	364,666.66	365,128.15	376,757.41
Adjusted Personal Income (less Transfers Payments) per Household (millions \$)	99.98	103.93	107.83	111.10
Nominal Wages and Salaries (millions \$)	159,620.10	167,991.58	178,683.48	184,298.84
Home Sales	111.08	131.37	128.60	121.64
Real GSP, Retail Trade (Millions 2012\$)	19,401.63	20,120.71	20,504.73	19,547.17

<b>US Economy</b>				
Household financial obligations ratio	14.87	15.09	15.33	15.55
Retail Price on All Grades of Gasoline (cents \$)	248.78	249.21	269.03	257.66
Before Tax Corporate Profits (billions \$)	2,104.73	2,395.93	2,566.52	2,626.38
Industrial Production Index, Transportation Equipment (2012 = 100)	98.82	109.21	117.95	120.42
Dividend payments to Individuals and Personal Interest Income (billions \$)	2,961.27	2,900.21	3,063.10	3,181.62
S&P 500 Index	3,010.77	3,672.22	4,090.17	4,490.49
Market value of household holdings of corporate equities (billions \$)	28,390.82	35,815.02	38,068.74	40,639.60

### Year-Over-Year Percentage Change

<b>Indiana Economic Indicators</b>	<b>FY 2020 Actual</b>	<b>FY 2021 Forecast</b>	<b>FY 2022 Forecast</b>	<b>FY 2023 Forecast</b>
Personal Income (millions \$)	4.80%	7.87%	0.13%	3.18%
Adjusted Personal Income (less Transfers Payments less Proprietors Income) per Household (millions \$)	0.68%	3.96%	3.75%	3.03%
Nominal Wages and Salaries (millions \$)	0.67%	5.24%	6.36%	3.14%
Home Sales	0.19%	18.26%	-2.10%	-5.41%
Real GSP, Retail Trade (Millions 2012\$)	-1.07%	3.71%	1.91%	-4.67%

<b>US Economy</b>				
Household financial obligations ratio	-1.82%	1.48%	1.63%	1.40%
Retail Price on All Grades of Gasoline (cents \$)	-9.51%	0.17%	7.95%	-4.23%
Before Tax Corporate Profits (billions \$)	-6.30%	13.84%	7.12%	2.33%
Industrial Production Index, Transportation Equipment (2012 = 100)	-14.52%	10.52%	8.00%	2.09%
Dividend payments to Individuals and Personal Interest Income (billions \$)	-0.45%	-2.06%	5.62%	3.87%
S&P 500 Index	8.03%	21.97%	11.38%	9.79%
Market value of household holdings of corporate equities (billions \$)	3.91%	26.15%	6.29%	6.75%

## Section III: Models Used in the Forecast

### Sales & Use Taxes

The forecast for sales and use tax is composed of (1) a sales net of gasoline use tax model (“sales net of GUT”), and (2) a gasoline use tax model (“GUT”). The reason for developing the two models was to better account for the impact that volatile gasoline prices have on total sales and use tax. The sales net of GUT and GUT models has been adjusted, as part of the December 2019 Forecast, to better address specific dynamics that are affecting sales and use tax revenues.

The tax base for sales tax net of GUT was calculated by subtracting the historical series of gasoline use tax revenue from the historical series of total sales tax revenue then dividing the result by the prevailing sales tax rate in each period to generate the new historical series for sales tax net of GUT. Additionally, an estimate of revenues attributable to enforcement of remote sales tax compliance attributable to post-Wayfair and marketplace facilitator legislative changes (“remote sales”), based on best data available from the Indiana Department of Revenue, is subtracted from the historical series for sales tax net of GUT. Effectively, the regression model for sales tax net of GUT seeks to forecast sales net of GUT collections excluding remote sales and an additional analysis is done to forecast the net revenue impact of remote sales.

The tax base for the gasoline use tax has been changed since the December 2017 Forecast and uses the gallons reported by the Indiana Department of Revenue to the Federal Highway Administration. The use of actual gallons reported for net taxable gallons in Indiana can help improve the quality of the forecast.

Historical sales and use tax collections are also adjusted to account for legislative changes and tax holidays that have altered tax collections over the course of the two-time series. Consequently, the same adjustments must be made in the opposite direction to the forecast values in order to maintain consistency in each of the time series.

Notably, the sales net of GUT model uses (1) Indiana adjusted personal income (less transfers payments) per household to potentially capture a measure of income that would better reflect the ability to spend, (2) U.S household obligations ratio as a percent of disposable income to potentially capture the impact of credit on the ability and willingness to spend, (3) Current fiscal year home sales to potentially reflect the impact of home sales on the ability and willingness to spend on taxable purchases.

The GUT model, which seeks to forecast taxable gallons of gasoline consumed in Indiana, uses (1) Indiana real gross state product, retail trade, as most gasoline consumption is from passenger vehicles and, in a State like Indiana, the purchase or delivery of goods to the end consumer is done using gasoline as a fuel to drive, (2) demand for petroleum as a percentage of total demand for all fuels to potentially capture the shift away from gasoline driven cars, and (3) the product of summer retail gas prices and fuel efficiency to potentially capture the impact of the cost of driving on gasoline consumption.

The forecast of gallons is (1) multiplied by an estimate of the average gasoline use tax rate (based on gasoline retail prices) to arrive at the forecast for total gasoline use tax revenue collections, then (2) the forecast for total gasoline use tax revenue collections is multiplied by the share of revenues to be distributed to the General Fund, based on the Indiana Code. The General Fund share of total gasoline use tax collections has been decreasing every Fiscal Year and is set to decrease from 42.865% in FY 2021 to 21.445% in FY 2023.

Total State Sales Tax Forecast = Sales Net of Gasoline Use Tax (Sales net of GUT) + Gasoline Use Tax (GUT)
--

## Sales & Use Taxes: Sales Net of Gasoline Use Tax

$$\text{Log (Sales Net of GUT Tax Base)} = \beta_0 + (\beta_1 * \text{Log (Indiana Adjusted Personal Income (Less Transfer Payments) Per Household)}) + (\beta_2 * \text{U.S. Household financial obligations ratio}) + (\beta_3 * \text{Log (Current Fiscal Year Home Sales)})$$

**Coefficient Statistics:**

Coefficient	Estimated Coefficient
$\beta_0$	6.412***
$\beta_1$	0.984***
$\beta_2$	0.028***
$\beta_3$	0.047**

**Model Statistics:**

Adjusted R <sup>2</sup>	0.995
Predicted R <sup>2</sup>	0.993
F –Statistic	1389.903***
DW Statistic	1.680
Sample Size (n)	24

*Significance: \*p < 0.1, \*\*p < 0.05, \*\*\*p < 0.01*

<b>Historical Revenue Data</b>				
Fiscal Year	Adjusted General Fund Revenue (Millions \$)	Growth Rate	Commuter Rail Service Fund	Industrial Rail Service Fund
2017	7,158.55	4.5%	9.39	2.22
2018	7,359.86	2.8%	9.66	2.29
2019	7,626.14	3.6%	10.01	2.37
2020	7,835.81	2.7%	10.28	2.43

<b>Forecast Revenue Data</b>				
Fiscal Year	Adjusted General Fund Revenue (Millions \$)	Growth Rate	Commuter Rail Service Fund	Industrial Rail Service Fund
2021	8,568.45	9.3%	11.24	2.66
2022	8,937.04	4.3%	11.73	2.77
2023	9,280.17	3.8%	12.18	2.88

Forecasted revenue shown above also include adjustments related to legislative acts and remote sales as a result of the Wayfair ruling in 2018 and other changes related to marketplace facilitators.

## Sales & Use Taxes: Gasoline Use Tax (GUT)

$$\text{Log (GUT Base)} = \beta_0 + (\beta_1 * \text{Log (Real GSP, Retail Trade)}) + (\beta_2 * \text{Demand for petroleum as \% of Total demand for all fuels}) + (\beta_3 * \text{Summer Gas Price x Fuel Efficiency})$$

**Coefficient Statistics:**

Coefficient	Estimated Coefficient
$\beta_0$	19.763***
$\beta_1$	0.170***
$\beta_2$	1.213***
$\beta_3$	0.000***

**Model Statistics:**

Adjusted R <sup>2</sup>	0.703
Predicted R <sup>2</sup>	0.600
F –Statistic	18.347***
DW Statistic	1.015
Sample Size (n)	23

*Significance: \*p < 0.1, \*\*p < 0.05, \*\*\*p < 0.01*

*Note that revenue data below reflects revenues and therefore is influenced by factors such as changes in the distribution formula of the gross revenue collections across different funds for each fiscal year.*

Historical Revenue Data						
Fiscal Year	Adjusted General Fund Revenue (Millions \$)	Growth Rate	Local Road & Bridge	MVHA	STFF	State Highway
2017	331.08	-11.7%	-	55.18	-	-
2018	302.72	-8.6%	60.55	60.55	-	-
2019	288.87	-4.6%	96.29	64.20	-	-
2020	206.20	-28.6%	82.47	54.98	32.98	8.24

Forecast Revenue Data						
Fiscal Year	Adjusted General Fund Revenue (Millions \$)	Growth Rate	Local Road & Bridge	MVHA	STFF	State Highway
2021	164.89	-20.0%	82.43	54.95	49.44	32.96
2022	137.34	-16.7%	91.53	61.02	54.89	82.34
2023	86.06	-37.3%	85.99	57.33	34.38	137.53



## Individual Income Tax

The individual income tax forecast is based on (1) a model of state and local withholding payment activity, (2) a model of state and local estimated payments and other non-withholding payment activity combined with a separate estimate of individual income tax refunds, and (3) a separate estimate of local income tax revenues. The selected equations use fiscal year data rather than quarterly data. A fiscal year methodology reduces the risk of factors involving atypical timing delays affecting the model output.

The withholding payments model seeks to capture payments received for both state and local withholding on income tax, excluding non-resident partnership withholdings. The non-resident partnership withholdings attributable to individual income taxpayers are estimated separately based on historical data over the last two years.

The estimated payments & other non-withholding model seeks to capture non-withholding individual income tax payment activity. Refunds are estimated separately to arrive to the net forecast.

Lastly, an estimate for local income tax revenues is generated and subtracted from the sum of state and local individual income tax collections to arrive at the net state individual income tax revenue forecast. The local income tax forecast is based on a calculation of the statewide weighted average local income tax rate relative to the state rate. In essence, it seeks to capture the share of payments that is attributable to local income taxes.

In FY19 and thereafter, a notable adjustment to the forecast is the estimated impact of Indiana's tax changes relative to the state's conformity to the 2017 Federal Tax Cuts & Jobs Act.

$\text{Total State Income Tax Forecast} = \text{Total State and Local Withholding Payments} + \text{Total State and Local Estimated Payments \& Other Non-Withholding Payments Net of Refunds} - \text{Local Income Tax Payments}$
--

## Individual Income Tax: Withholdings

The withholding forecast is based on a methodology that seeks to capture the overall state and local withholding payment liability. This methodology reflects the actual cash flow process as both state and local withholding income tax payments are grouped together as withholding collections. The model is therefore able to use actual data of withholding payments for its forecast.

While Indiana’s salary and wage disbursements is the major driver of withholding, adjustments relative to personal contribution to social insurance and residence adjustment add value by accounting for factors that impact the taxable income based on which the Indiana withholding tax is applied. On the same note, a variable for Indiana prior year births is added to address significant events (newborn children etc.) that would affect a taxpayer’s withholding. The ‘prior year’ nature of the Indiana births variable also seeks to address the timing of when taxpayers would actually change their withholding details.

The forecast generated by the model is (1) adjusted to account for the combined state income tax rate and statewide average local income tax rate, (2) added to an estimate of individual income tax revenues related to nonresident partnership withholdings, based on a percentage of corporate tax payments, and (3) a separate estimate of additional impacts from legislative changes is factored in to arrive to the net withholding revenue forecast.

$$\text{Log (Withholdings Payment Liability)} = \beta_0 + (\beta_1 * \text{Log (Indiana Wage Disbursements Less Personal Contribution to Social Insurance + Residence Adjustment)}) + (\beta_2 * \text{AR (1)}) + (\beta_3 * \text{Log (Indiana Prior Year Births)})$$

**Coefficient Statistics:**

Coefficient	Estimated Coefficient
$\beta_0$	0.121
$\beta_1$	0.856***
$\beta_2$	0.173***
$\beta_3$	-0.117**

**Model Statistics:**

Adjusted R <sup>2</sup>	0.999
Predicted R <sup>2</sup>	0.999
F -Statistic	7746.338***
DW Statistic	1.706
Sample Size (n)	23

*Significance: \*p < 0.1, \*\*p < 0.05, \*\*\*p < 0.01*

Historical Data		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2017	6,916.68	4.8%
2018	7,497.55	8.4%
2019	7,786.06	3.8%
2020	7,827.57	0.5%

Forecast Data		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2021	8,480.32	8.3%
2022	8,881.83	4.7%
2023	9,242.98	4.1%

## Individual Income Tax: Estimated Payments and Other Non-Withholding

Similar to the withholding forecast, the estimated payments & other non-withholding payment forecast is based on a methodology that seeks to capture the overall state and local non-withholding payment liability.

In terms of variables, the model uses U.S dividend and personal interest income as well as U.S market value of household holdings of corporate equities. These variables seek to capture income from investments and other sources that are not captured in withholdings but affect the estimated payment and final payment liability.

The forecast generated by the model is then combined with an estimate of individual income tax refunds, based on historical data of refunds as a percentage of total payments, to arrive to the net revenue forecast for estimated payments and other non-withholding.

$$\text{Log (Estimated Payments \& Other Non-Withholding Payment Liability)} = \beta_0 + (\beta_1 * \text{Log (U.S Dividend payments to Individuals + Personal Interest Income)}) + (\beta_2 * \text{Log (U.S Market value of household holdings of corporate equities)})$$

### Coefficient Statistics:

Coefficient	Estimated Coefficient
$\beta_0$	4.685***
$\beta_1$	0.478***
$\beta_2$	0.243***

### Model Statistics:

Adjusted R <sup>2</sup>	0.964
Predicted R <sup>2</sup>	0.958
F –Statistic	298.227***
DW Statistic	1.545
Sample Size (n)	23

*Significance: \*p < 0.1, \*\*p < 0.05, \*\*\*p < 0.01*

Historical Data		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2017	916.41	2.9%
2018	977.37	6.7%
2019	1,114.15	14.0%
2020	475.86	-57.3%

Forecast Data		
Fiscal Year	Adjusted Revenue	Growth
2021	1,687.41	254.3%
2022	1,137.63	-32.6%
2023	1,158.49	1.8%

## Individual Income Tax: Local Income Tax

The estimate for local income tax revenues is based on a calculation of the statewide weighted average local income tax rate relative to the state rate. In essence, it seeks to capture the share of payments that is attributable to local income taxes.

<b>Historical Data</b>		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2017	2,397.79	5.9%
2018	2,637.02	10.0%
2019	2,843.25	7.8%
2020	3,031.61	6.6%

<b>Forecast Data</b>		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2021	3,047.40	0.5%
2022	3,308.90	8.6%
2023	3,435.06	3.8%

## Corporate Taxes: Corporate AGI

The corporate adjusted gross income (“AGI”) model is based on a methodology that seeks to capture the corporate AGI tax payment liability. Notably, the model looks to address not only the (1) overall trend in corporate profitability and size of the corporate sector but also (2) the specific dynamics that Indiana’s corporate tax base is exposed to relative to its industry composition, (3) recognition of income in U.S versus abroad, (4) evolving Indiana corporate taxation framework, and (5) tax planning and payment behavior.

The model uses variables such as the moving average of the last two fiscal year’s value of a measure of U.S before-tax corporate profits, the moving average of the last two fiscal year’s value of U.S Industrial Production of transportation equipment, the U.S net international investment position, and the year over year change in Indiana’s corporate AGI statutory tax rate.

The forecast generated by the model is (1) adjusted to account for the corporate tax rate; then (2) separate estimates of additional corporate credits and legislative changes are factor in to arrive to the payments made by corporations, and (3) separate estimates of refunds and corporate payments transferred to individual income for pass through nonresident withholding are subtracted to arrive to the net corporate AGI revenue forecast. The corporate tax rate is scheduled to gradually decrease until FY 2022. Over the biennium, rates will range from 5.25% in FY 2021 to 4.90% in FY 2023.

$$\text{Log (Corporate Payments Liability)} = \beta_0 + (\beta_1 * \text{Log (Last 2 Fiscal Year Moving Average of U.S Before-tax corporate profits with IVA \& capital consumption adjustment)}) + (\beta_2 * \text{Log (Last 2 Fiscal Year Moving Average of U.S Industrial Production Index, Transportation Equipment)}) + (\beta_3 * \text{Net U.S. international investment position, billions of dollars}) + (\beta_4 * \text{Tax Rate Change})$$

**Coefficient Statistics:**

Coefficient	Estimated Coefficient
$\beta_0$	-0.707
$\beta_1$	0.506***
$\beta_2$	1.369***
$\beta_3$	0.000***
$\beta_4$	36.149***

**Model Statistics:**

Adjusted R <sup>2</sup>	0.987
Predicted R <sup>2</sup>	0.976
F -Statistic	272.399***
DW Statistic	2.495
Sample Size (n)	15

*Significance: \*p < 0.1, \*\*p < 0.05, \*\*\*p < 0.01*

Historical Data		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2017	730.92	1.9%
2018	390.63	-46.6%
2019	603.02	54.4%
2020	437.55	-27.4%

Forecast Data		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2021	640.69	46.4%
2022	611.77	-4.5%
2023	778.82	27.3%

## Corporate Taxes: Other Corporate Taxes

In addition to the corporate AGI forecast, revenues from the utility receipts tax, the utility services use tax, and the financial institutions tax are estimated separately using historical compounded annual growth rates. These forecasts are then added together to get a total corporate tax forecast.

### *Utility Receipts Tax*

<b>Forecast Data</b>		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2021	213.18	16.4%
2022	202.14	-5.2%
2023	200.68	-0.7%

### *Utility Services Use Tax*

<b>Forecast Data</b>		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2021	4.27	-8.4%
2022	3.90	-8.5%
2023	3.83	-1.9%

### *Financial Institutions Tax*

<b>Forecast Data</b>		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2021	102.66	57.0%
2022	66.03	-35.7%
2023	75.48	14.3%

## Cigarette & Other Tobacco Products Tax

The committee estimates cigarette tax and tobacco products tax separately. Cigarette sales, measured in packs of 20, depend upon fiscal year real Indiana personal income, an estimate of the sum of the four surrounding states' real prices, the real Indiana price, and a trend variable. Other tobacco product sales are estimated based on an annual fiscal year trend.

$$\text{Log (Packets Sold)} = \beta_0 + (\beta_1 * \text{Log (Nominal Indiana Personal Income)}) + (\beta_2 * \text{Log (Real Indiana Cigarette Price)}) + (\beta_3 * \text{Log (Real All Neighbor's Price)}) + (\beta_4 * \text{Trend})$$

**Coefficient Statistics:**

Coefficient	Estimated Coefficient
$\beta_0$	-7.994***
$\beta_1$	1.357***
$\beta_2$	-0.854***
$\beta_3$	0.834***
$\beta_4$	-0.082***

**Model Statistics:**

Adjusted R <sup>2</sup>	0.975
F -Statistic	337.388***
Sample Size (n)	36

*Significance: \*p < 0.1, \*\*p < 0.05, \*\*\*p < 0.01*

Historical Data		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2017	400.00	-2.3%
2018	383.44	-4.1%
2019	368.67	-3.9%
2020	373.65	1.4%

Forecast Data		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2021	\$377.47	1.0%
2022	\$377.19	-0.1%
2023	\$361.33	-4.2%

Note: The state General Fund receives 56.24% of the cigarette and tobacco products taxes. The historical and forecasted revenues reflect cigarette tax (net of collection allowance) to state funds.

## Alcoholic Beverage Taxes

The alcoholic beverage tax model includes three equations: one for beer, one for liquor, and one for wine. The beer and liquor include fiscal year real Indiana personal income and the real beverage price. The beer equation includes dummy variables for 1979 and after, 1993 and after, and 2012 and after. The liquor equation includes a dummy variable for 1999 and after. In the beer equation, the price and income variables are expressed in terms of natural logarithms, and in the liquor equation the income variable is expressed in terms of a natural logarithm.

### Alcoholic Beverage Taxes: Beer

$$\text{Log(Thousands of Gallons of Beer Sold in Indiana)} = \beta_0 + \beta_1 * \text{Log(FY Real Indiana Personal Income)} + (\beta_2 * \text{Log(Real Price of Beer)}) + (\beta_3 * \text{Slope Dummy (pre 1979=0, 1979 and after=Log(real IPI)}) + (\beta_4 * \text{Slope Dummy (pre 1993=0, 1993 and after=Log(real IPI)}) + (\beta_5 * \text{Dummy Variable for FY 1979 and after}) + (\beta_6 * \text{Dummy Variable for FY 1993 and after}) + (\beta_7 * \text{Dummy Variable for FY 2012 and after})$$

**Coefficient Statistics:**

Coefficient	Estimated Coefficient
$\beta_0$	3.123**
$\beta_1$	0.759***
$\beta_2$	-0.192
$\beta_3$	-0.725***
$\beta_4$	0.201**
$\beta_5$	8.592***
$\beta_6$	-2.449**
$\beta_7$	-0.088***

**Model Statistics:**

Adjusted R <sup>2</sup>	0.977
F -Statistic	327.2***
Sample Size (n)	56

*Significance: \*p < 0.1, \*\*p < 0.05, \*\*\*p < 0.01*

<b>BEER</b>	<b>Actual*</b>	<b>Actual*</b>	<b>Forecast</b>	<b>Forecast</b>	<b>Forecast</b>
	<b><u>FY 2019</u></b>	<b><u>FY 2020</u></b>	<b><u>FY 2021</u></b>	<b><u>FY 2022</u></b>	<b><u>FY 2023</u></b>
GENERAL FUND	4.7	4.5	4.8	4.8	4.8
PWCF	4.4	0.0	0.0	0.0	0.0
STATE CONSTRUCTION FUND	0.0	4.2	4.5	4.5	4.5
ENFORCEMENT & ADMIN	2.1	2.0	2.1	2.1	2.1
ADDICTION SERVICES	2.3	2.2	2.4	2.4	2.4
PENSION RELIEF FUND	0.0	0.0	0.0	0.0	0.0
WINE GRAPE	0.0	0.0	0.0	0.0	0.0
<b>TOTAL</b>	<b>13.5</b>	<b>12.9</b>	<b>13.7</b>	<b>13.7</b>	<b>13.8</b>

\*Actuals are calculated based on reported gallons sold, not actual revenue.



## Alcoholic Beverage Taxes: Liquor

$$\text{Log(Thousands of Gallons of Liquor Sold in Indiana)} = \beta_0 + (\beta_1 * \text{Log(Real Indiana Personal Income)}) + (\beta_2 * \text{Real Price of Liquor}) + (\beta_3 * \text{Slope Dummy, pre 1999=0, 1999 and after=Log(real IPI)}) + (\beta_4 * \text{Dummy, 1999 and after})$$

**Coefficient Statistics:**

Coefficient	Estimated Coefficient
$\beta_0$	16.4537***
$\beta_1$	-0.5607***
$\beta_2$	-0.0780***
B <sub>3</sub>	1.8498***
B <sub>4</sub>	-22.4599***

**Model Statistics:**

Adjusted R <sup>2</sup>	0.968
F -Statistic	420.5***
Sample Size (n)	56

*Significance: \*p < 0.1, \*\*p < 0.05, \*\*\*p < 0.01*

<b>LIQUOR</b>	<b>Actual*</b>	<b>Actual*</b>	<b>Forecast</b>	<b>Forecast</b>	<b>Forecast</b>
	<b><u>FY 2019</u></b>	<b><u>FY 2020</u></b>	<b><u>FY 2021</u></b>	<b><u>FY 2022</u></b>	<b><u>FY 2023</u></b>
GENERAL FUND	11.8	12.6	14.0	13.8	14.1
PWCF	13.9	0.0	0.0	0.0	0.0
STATE CONSTRUCTION FUND	0.0	14.8	16.4	16.1	16.5
ENFORCEMENT & ADMIN	1.3	1.4	1.5	1.5	1.5
ADDICTION SERVICES	0.7	0.8	0.8	0.8	0.8
PENSION RELIEF FUND	4.0	4.3	4.8	4.7	4.8
WINE GRAPE	0.0	0.0	0.0	0.0	0.0
<b>TOTAL</b>	<b>31.7</b>	<b>33.9</b>	<b>37.5</b>	<b>36.9</b>	<b>37.7</b>

\*Actuals are calculated based on reported gallons sold, not actual revenue.

## Alcoholic Beverage Taxes: Wine

Compound Annual Growth Rate from 2010-2020 to trend wine consumption.

<b><u>WINE</u></b>	<b>Actual*</b> <b><u>FY 2019</u></b>	<b>Actual*</b> <b><u>FY 2020</u></b>	<b>Forecast</b> <b><u>FY 2021</u></b>	<b>Forecast</b> <b><u>FY 2022</u></b>	<b>Forecast</b> <b><u>FY 2023</u></b>
GENERAL FUND	2.5	2.6	2.7	2.8	2.8
PWCF	2.0	0.0	0.0	0.0	0.0
STATE CONSTRUCTION FUND	0.0	2.1	2.1	2.2	2.3
ENFORCEMENT & ADMIN	0.5	0.5	0.5	0.6	0.6
ADDICTION SERVICES	0.2	0.3	0.3	0.3	0.3
PENSION RELIEF FUND	0.0	0.0	0.0	0.0	0.0
WINE GRAPE	0.6	0.7	0.7	0.7	0.7
TOTAL	5.8	6.1	6.3	6.5	6.7

\*Actuals are calculated based on reported gallons sold, not actual revenue.

## Riverboat and Racino Wagering

The committee uses an equation to estimate the total adjusted gross wagering receipts of the state's eleven riverboat casinos and two racinos. Adjusted gross wagering receipts serve as the tax base for both wagering taxes. These estimates are then adjusted to compute the estimated fiscal year riverboat wagering tax collections and racino slot machine wagering tax collections. The equation estimates the quarterly total adjusted gross wagering receipts with nominal Indiana personal income, a set of dummy variables for market and seasonal changes, and an interaction variable that accounts for other economic and market circumstances.

The baseline adjusted gross wagering receipts forecast is then adjusted to account for: (1) potential competitive impacts from new casino operations in neighboring states, (2) changes in Indiana laws, (3) court decisions impacting taxation of gaming revenues, and (4) the competitive effects of a new casino in South Bend, Indiana.

$$\text{Total Adjusted Gross Wagering Receipts} = \beta_0 + (\beta_1 * \text{Indiana Personal Income}) + (\beta_2 * \text{CY Q4 Dummy}) + (\beta_3 * \text{Four Winds Dummy}) + (\beta_4 * \text{Racinos Dummy}) + (\beta_5 * \text{Ohio Competition AGR}) + (\beta_6 * \text{Indiana Personal Income} * \text{Four Winds Dummy})$$

### Coefficient Statistics:

Coefficient	Estimated Coefficient
$\beta_0$	-43,562,613
$\beta_1$	3,329***
$\beta_2$	-30,909,876***
$\beta_3$	621,659,379***
$\beta_4$	58,793,166***
$\beta_5$	-0.58***
$\beta_6$	-3,047***

### Model Statistics:

Adjusted R <sup>2</sup>	0.943
F -Statistic	191.272***
Sample Size (n)	70

*Significance: \*p < 0.1, \*\*p < 0.05, \*\*\*p < 0.01*

## Riverboat and Racino Wagering

<b>Riverboat Wagering Historical Data</b>		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2017	317.60	-3.8%
2018	317.32	-0.1%
2019	311.60	-1.8%
2020	200.28	-35.7%

<b>Riverboat Wagering Forecast Data</b>		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2021	249.50	24.6%
2022	274.0	9.8%
2023	295.8	8.0%

<b>Racino Wagering Historical Data</b>		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2017	114.03	2.8%
2018	114.84	0.7%
2019	119.38	3.9%
2020	90.42	-24.3%

<b>Racino Wagering Forecast Data</b>		
Fiscal Year	Adjusted Revenue (Millions \$)	Growth
2021	110.20	21.9%
2022	138.90	26.0%
2023	145.20	4.5%

## Section IV: Technical Explanations

### General Note on the Statistical Forecast Methodology

Models from this forecast are estimated using ordinary least squares regression (“OLS”). The OLS equation estimates the relationship between the explanatory variables ( $x$ ) and the response variable ( $y$ ). The multiple regression function is described by the equation below:

$$y = \hat{\beta}_0 + \hat{\beta}_1x_1 + \dots + \hat{\beta}_nx_n$$

In this equation  $\hat{\beta}_1$  represents the relationship between the explanatory variable  $x_1$  and the response variable  $y$ , while  $\hat{\beta}_0$  equals the point at which the regression line intercepts with the  $y$  axis. The models used to estimate the state revenue forecast use this functional form. Certain models use the natural logarithmic form of the explanatory and response variables.

In order to calculate the forecast values of state revenue ( $y$  in the equation above) the committee uses forecast values of the explanatory variables ( $x$ ) from IHS Markit. Data from December 2019 was used to create the models. Forecasts were then created using April 2021 data. By substituting the forecast values of  $x$  in the equation, a future value of  $y$  can be estimated.

### Explanations of summary statistics

Standard summary statistics for each model are included with the model specifications.

The Adjusted  $R^2$  listed in the model summaries describes the total variation in the response variable ( $y$ ) explained by the explanatory variables ( $x$ ). An Adjusted  $R^2$  equal to 0.90 means that 90% of the change in the dependent variable was explained by the change in the explanatory variables.

Predicted  $R^2$  is calculated by systematically removing each observation from the data set, estimating the regression equation, and determining how well the model predicts the removed observation. It describes the total variation found in this way and determines how well the model explains new data.

The number of observations, or sample size, used to estimate the model is also listed as “ $n$ ”. Most of the forecast models are based on annual data, meaning that a model with an “ $n$ ” equal to thirty is using thirty years of data. Certain models are based on quarterly data and in this case the statistic refers to the number of quarters used to estimate the model.

The F-statistic measures the overall statistical significance of the model and allows for an assessment of the probability that the coefficients estimated by the model do not equal zero. The relationship observed in the model is likely representative of reality if the F-statistic is significant.

The Durbin Watson Statistic (DW Statistic) is a statistic that tests for first order autocorrelation in the residuals of a model. The presence of first order autocorrelation violates assumptions in regression theory thus harming model integrity.

The p-value measures the significance of the relationship between a particular explanatory variable and the response variable in the model. While the F-statistic and the associated p-value evaluate the entire model simultaneously, the p-values associated with the coefficients examine each relationship independently.