

# INDIANA DEPARTMENT OF CHILD SERVICES CHILD WELFARE POLICY

**Chapter 2:** Administration of Child Welfare Services **Effective Date:** July 1, 2017

Section 6: Sharing Confidential Information | Version: 8

#### STATEMENTS OF PURPOSE

The Indiana Department of Child Services (DCS) will hold confidential all information gained during reports of Child Abuse and/or Neglect (CA/N), CA/N assessments, and the provision of ongoing case management services. The identity of the reporting source, children, and others protected by law must be held confidential.

**Note**: This includes any and all audio recordings of CA/N reports called into the DCS Hotline.

DCS will abide by Indiana law and share confidential information with only those persons entitled to receive it.

DCS will maintain the confidentiality of information and records that it receives from other sources, in accordance with the laws applicable to the creator and/or sender of the records. This confidential information may include medical records such as physical or mental health records and HIV status, Law Enforcement Agency (LEA) records, or court records.

**Note:** Child specific information including medical records and psychological evaluations may be released to a Licensed Child Placing Agency (LCPA) or residential facility to determine feasibility for placement of that child.

DCS shall comply with any request to conduct CA/N history checks received from another state's child welfare agency, as long as the records have not been expunged, when:

- 1. The check is being conducted for the purpose of placing a child in a foster or adoptive home;
- 2. The check is being conducted in conjunction with a C/AN assessment for an alleged victim/perpetrator residing in the requesting state and the agency is seeking previous history CA/N within Indiana; or
- 3. The requesting state agency has care, custody and control of the child and the request is to check Child Protective Services (CPS) history of an individual who has a prior relationship with the child.

DCS will advise parents, guardians, custodians and perpetrators of their rights regarding access to confidential CA/N information.

DCS will make available for public review and inspection all statewide assessments, reports of findings, and program improvement plans developed as a result of a full or partial Child and Family Services Review (CFSR), redacted as appropriate. Release of these documents will occur after approval of DCS General Counsel and the Data Governance Committee.

DCS can provide unidentifiable CA/N information of a general nature to persons engaged in research. The DCS Central Office may provide such information upon approval of a written request for specified data.

Fatality or near fatality records may be released if:

- 1. The fatality or near fatality allegations are substantiated; or
- 2. A prosecuting attorney has filed charges as a result of the fatality or near fatality.

Upon receiving a request for records on a fatality or near fatality that meets the criteria for release, the DCS Office of the General Counsel will submit all records created or received by DCS Central Office or a DCS local office in connection with the fatality or near fatality assessment to the juvenile court in the county where the child died or the near fatality occurred for the court's redaction and release of such records to the requestor. This information should include any prior history records concerning the child.

All records that are sent from DCS and are confidential under this policy shall be labeled or stamped "CONFIDENTIAL" at the top of each record. Any envelope containing records shall also be labeled "CONFIDENTIAL".

DCS will protect the confidentiality of all information gained from victims of domestic violence. Prior to releasing any information (i.e. during court proceedings where disclosure of certain information is mandatory), DCS will notify the victim so he or she may plan for his or her safety and the safety of the child.

#### **Code References**

- 1. <u>IC 4-1-6-8.5 Consistent handling of information among and between agencies; principles and procedures</u>
- 2. IC 5-14-3 Access to Public Records
- 3. IC 12-18-8 Domestic Violence Fatality Review Team
- 4. IC 12-18-9-3 Statewide domestic violence fatality review committee purpose
- 5. <u>IC 31-25-2-20.4 Citizen review panels; membership appointment; duties; response report; prohibited acts</u>
- 6. IC 31-27 Child Services, Regulation of Residential Child Care
- 7. IC 31-27-3-18 Records
- 8. IC 31-27-4-21 Records regarding children
- 9. IC 31-33-7-8 Reports after initiation of assessment or investigation; contents; confidentiality
- 10. IC 31-33-8-9 Provisions of copies of investigative report by department of child services
- 11. IC 31-33-18-1 Confidentiality: exceptions
- 12. IC 31-33-18-1.5 Written findings; copies to the department of child services; certain records held by governmental entities not confidential if redacted; procedure for reacting records
- 13. IC 31-33-18-2 Disclosure of un-redacted material to certain persons
- 14. IC 31-33-18-3 Disclosure to qualified researchers
- 15. IC 31-33-18-4 Notice to parent, guardian, or custodian of availability of reports, information, and juvenile court records; release form; copying costs
- 16. IC 31-33-22-2 Obtaining child abuse or neglect information under false pretenses; knowingly falsifying records or interfering with an investigation
- 17. 42 U.S.C. 671 (a)(8) State Plan for Foster Care and Adoption Assistance
- 18. 465 IAC 2-5-1 Release of information to individuals engaged in research projects on child abuse; written request; good faith research project; qualifying individual
- 19. 42 USC 5101 106(b)(2)(B)(x) The Child Abuse Prevention and Treatment Act

#### **PROCEDURE**

# **DCS (Intake and Assessment) Records**

All CA/N reports and assessment information, including written reports, audio/video recordings and photographs are confidential. It is a criminal offense for a person to knowingly obtain or to falsify CA/N information or records. In addition, it is a Class A misdemeanor for a public employee to knowingly and intentionally disclose information classified as confidential by state statute.

Upon request, the Family Case Manager (FCM) shall disclose intake or assessment information to an LEA, a prosecutor, and in a case involving death, the coroner. Also upon receipt of a request, an assessment report will be made available to the United States Department of Defense Family Advocacy Program, if a parent, guardian, or custodian or a child who is the subject of a substantiated investigation of abuse or neglect, is an active duty member of the military.

Upon receipt of a written request and approval from the **DCS Staff Attorney**, the FCM may disclose intake or assessment information to the following (with redaction as required to protect the report source and the life or safety of any other person):

- 1. A legally mandated public or private child protective agency investigating a report of CA/N or treating a child or family that is the subject of a report or record;
- 2. A physician treating a child whom the physician suspects may be abused or neglected;
- 3. Anyone legally authorized to take protective custody of an abused or neglected child when the information is needed to determine whether to remove the child and make an out-of-home placement;
- 4. An agency with legal responsibility or authorization to provide care, treatment, or supervision for the subject child, or the child's parent, guardian, custodian, or other person responsible for the child's welfare:
- 5. The alleged victim (if requested as an adult);
- The Guardian ad Litem (GAL) or Court Appointed Special Advocate (CASA) of the alleged victim;
- 7. The parent (including non-custodial parent), guardian, custodian or other person responsible for the child named in a report and his or her attorney;

**Note:** Each parent, guardian, or custodian must be given verbal notice of the availability of the assessment report and must be provided with the <u>Notice of Availability of Completed Reports and Information: Investigation of Allegations of Child Abuse or Neglect (SF 48201). A copy of the <u>Assessment of Allegad Child Abuse or Neglect (SF 113)</u> will be provided upon written request. See separate policy, <u>4.10 Interviewing the Parent/Guardian/Custodian</u>.</u>

- 8. A court that requires the information to decide an issue before it;
- 9. A grand jury;
- 10. An appropriate state or local official responsible for legislation in carrying out official functions<sup>1</sup>;
- 11. A community Child Protection Team (CPT), upon request, in order to carry out its purpose;
- 12. A person about whom a report has been made;

<sup>&</sup>lt;sup>1</sup> Release of un-redacted material under this provision must be approved by the DCS General Counsel

- 13. An employee of DCS, an FCM, or a Juvenile Probation Officer conducting a criminal history check to assess the appropriateness of a family for placement and to make a placement recommendation to the court for a child in out-of-home care;
- 14. A local child fatality review team;
- 15. The statewide child fatality review committee:
- 16. The Division of Family Resources (DFR), in relation to a license applicant, licensee, employee or volunteer of a child care center, child care home, or child care ministry;
- 17. Any authorized employee of DCS for an appropriate purpose, as determined by the Director or Deputy Director of Field Operations;
- 18. A citizen's review panel, established under IC 31-25-2-20.4;
- 19. The DCS Ombudsman:
- 20. The State Superintendent of Public Instruction;
- 21. The State child fatality review coordinator employed by the state department of health;
- 22. **[For incidents that occur on or after 7-1-2014]** A person who operates a child caring institution, group home, or secure private facility if all of the following apply:
  - a. The child caring institution, group home, or secure private facility is licensed under IC 31-27
  - b. The report or other materials concern:
    - i. An employee of,
    - ii. A volunteer providing services at, or
    - iii. A child placed at the child caring institution, group home, or secure private facility.
  - c. The allegation in the report occurred at the child caring institution, group home, or secure private facility.
- 23. **[For incidents that occur on or after 7-1-2014]** A person who operates a child placing agency if all of the following apply:
  - a. The child placing agency is licensed under IC 31-27,
  - b. The report or other materials concern:
    - i. A child placed in a foster home licensed by the child placing agency.
    - ii. A person licensed by the child placing agency to operate a foster family home,
    - iii. An employee of the child placing agency or a foster family home licensed by the child placing agency, or
  - iv. A volunteer proving services at the child placing agency or a foster family home licensed by the child placing agency.
  - c. The allegations in the report occurred in the foster family home or in the course of employment or volunteering at the child placing agency or foster family home.
- 24. The National Center for Missing and Exploited Children (NCMEC);
- 25. A local domestic violence review team established under <a href="IC 12-18-8">IC 12-18-8</a>, as determined by DCS to be relevant to the death or near fatality that the local domestic violence fatality review team is reviewing; and
- 26. The statewide domestic fatality review committee established under <a href="IC 12-18-9-3">IC 12-18-9-3</a>, as determined by DCS to be relevant to the death or near fatality that the statewide domestic violence review committee is reviewing.

#### **Providing Information to Another CPS Agency**

Within one (1) business day of receiving the request DCS will:

1. Determine whether the requesting agency is a legally mandated public or private CPS agency;

**Note:** The requesting agency must send a written request for information on agency letterhead or from the out-of-state's child welfare agency's business email address with the requestor's name, name of the Child Welfare agency, job title, and contact information. (e.g., Jane Doe, State of Texas, Family Case Manager, CPS Unit, Marion County DCS Local Office, e-mail jane.doe@tx.state.gov).

2. Determine the basis for the agency's request by asking the requesting agency to provide the purpose of their request in writing (i.e., whether the requesting agency is currently assessing a report of CA/N in the requesting state and is seeking information for an individual currently in their state, who previously resided in Indiana).

**Note:** Indiana DCS will not complete a CA/N search on an individual currently residing in Indiana. Requests should go through Interstate Compact for the Placement of Children (ICPC).

a. The written request shall contain a listing of the specific information needed (i.e., assessment when children are victims, only assessment with substantiation, assessment regardless of finding) and any information that would assist the FCM in identifying the appropriate CPS case file (i.e., adult's current names/maiden names, child's name, a date of birth or social security number and/or any previous Indiana address, county of residence and dates). As much information as possible should be provided to ensure the release of accurate information.

**Note:** If the CPS agency requests the immediate release of records due to an emergency, the FCM shall acquire the approval of the Unit Supervisor or DCS Staff Attorney prior to the release of records.

- b. The FCM will collect the information needed to make the determinations outlined above from the requesting CPS agency and document this information within the case file, and
- c. The DCS Staff Attorney will determine if the records are accessible to the CPS agency based upon the information provided and shall orally advise the FCM of the appropriate response to the requesting CPS agency.
- 3. Redact the name of the report source and any information concerning any children or adults that are not the subject of the request prior to sending to the requesting agency.

# Providing Information to Parent, Guardian, Custodian, Perpetrator, or Child

Upon request from the parent, guardian, custodian, subject child (if he or she is an adult at the time of request), appointed CASA/GAL, representative, or perpetrator, the FCM will:

1. Provide information regarding the assessment, after deleting the identities of the person making the report and other appropriate individuals;

**Note**: Carefully review to determine what information should be redacted to protect the safety of an adult victim and children of families with identified domestic violence and any other person named in a report whose health or safety could be at risk, as determined by the DCS local office.

2. Provide a copy of the psychological evaluation to the person who is the subject of the evaluation **only** (unless the subject is a child);

**Note**: If anyone other than the subject of the psychological evaluation requests a copy, that request must be submitted to the doctor or psychologist who provided the service.

- 3. Consult with the DCS Staff Attorney prior to releasing school records; and
- 4. Notify the DCS Staff Attorney of a request for release of audio and/or video recordings.

Upon notification of a request for release of audio and/or video recordings, the DCS Staff Attorney will consult with DCS General Counsel for guidance.

No prerequisites for obtaining information beyond a written request may be imposed upon any person or agency entitled to obtain a copy of the information, other than reasonable <u>copying</u> costs. See Related Information for <u>copying</u> cost.

Release of Child Fatality and Near Fatality Records through a Public Records Request

All fatality and near fatality records and other records relating to a child victim for whom DCS has substantiated that the fatality or near fatality was a result of CA/N are subject to court approved release. The records may be subject to court approved release upon the completion of the fatality or near fatality assessment or earlier if a prosecutor has filed criminal charges against an alleged perpetrator of CA/N that resulted in a fatality or near fatality.

Upon receipt of a public records request (phone, written, e-mail, fax or by walk-in) for fatality or near fatality records, the DCS local office will within one (1) business day of receiving the request, e-mail the Central Office Fatality Unit the following information:

- 1. Name, address and phone number of the requestor;
- 2. Relationship, if any, of the requestor to the identified child; and
- 3. Organizational affiliation of the requestor (e.g. Indianapolis Star, Indianapolis Channel 6 News).

Upon receipt of the public records request on a fatality or near fatality that meets the criteria for release, the DCS Central Office Fatality Unit will notify the DCS General Counsel, or his or her designee of the request. The DCS General Counsel will:

- 1. Send a notice to the requestor regarding DCS' ability to process the request; and
- 2. Submit the file retrieved by the DCS Central Office Fatality Unit or DCS Local Office to the juvenile court of the county in which the child died or the near fatality occurred.

**Note:** Only the juvenile court has the authority to release fatality or near fatality records.

#### Case Records for Children in Foster Care or Residential Placement

DCS will keep all records regarding children and information gathered about the child, the parent, guardian, custodian, or their relatives confidential. Information about children involved in ongoing services cases and placed in a licensed home or facility may be released to the following:

- 1. A state agency involved in the licensing of the out-of-home care home or facility where the child is placed;
- 2. A legally mandated child protection agency. Refer to procedure outlined above in CPS Intake and Assessment Records; Providing information to another state agency;
- 3. An LEA;

- 4. An agency having legal responsibility to care for a child placed in out-of-home care or facility:
- 5. The parent, guardian, or custodian of the child in out-of-home care or facility;
- 6. A citizens review panel; and
- 7. The DCS Ombudsman.

As provided under Title IV-E of the Social Security Act, DCS will restrict the use or disclosure of information concerning a child or his or her family. The information may be released only for one of the following purposes:

- 1. Administration of the state plan under Title IV-B, Title IV-D, or Title IV-E of the Social Security Act:
- 2. Any related investigation, civil or criminal proceeding;
- 3. Administration of any other federally assisted program based on need of the persons assisted:
- 4. Any governmental agency audit of administration of any referenced plan or program funded under the plan; or
- 5. Reporting to appropriate authorities any information concerning known or suspected CA/N.

#### **Licensing Records**

Information contained in licensing files is considered public information with the **exception** of the following:

- 1. CA/N information;
- 2. Information concerning children in out-of-home care, day care children or the parent, guardian, or custodian of these children;
- 3. Medical or psychological information;4. Federal Bureau of Investigation (FBI) transcript reports;
- 5. Financial information: and
- 6. Inter-agency and intra-agency decision-making communications.

#### PRACTICE GUIDANCE

# **Maintaining Confidentiality for Youth**

DCS employees should ensure that information that has potential to cause safety and wellbeing issues for youth has been redacted when releasing confidential information. This includes but is not limited to HIV status of either the youth or the parents, sexual orientation (Lesbian, Gay, Bisexual, Transgendered, and Questioning (LGBTQ). Except for cases where confidential information may be relevant to abuse, neglect, removal, placement or reunification, confidentiality must be maintained. In cases where the safety and well-being of the youth is in question, the FCM should consult with the FCM supervisor and/or DCS Staff Attorney.

#### **Incarcerated Parents**

Confidential information may be shared with Indiana Department Of Corrections (DOC) when collaborating with DOC to facilitate services to the parent that are within DOC's service array. DCS shall share information with DOC regarding the progress of a parent-child relationship as exhibited during visits with an incarcerated parent.

#### **FORMS AND TOOLS**

- 1. Notice of Availability of Completed Reports and Information: Investigation of Allegations of Child Abuse or Neglect (SF 48201)
- 2. Assessment of Alleged Child Abuse or Neglect (SF 113)

# **RELATED INFORMATION**

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