

INDIANA DEPARTMENT OF CHILD SERVICES CHILD WELFARE MANUAL

[NEW] Chapter 13: Background Checks | Effective Date: August 1, 2013

Section 10: Evaluation of Background Checks for Foster Family Home Licensing

POLICY

The Indiana Department of Child Services (DCS) Central Office Background Check Unit (COBCU) will evaluate the results of all Fingerprint-Based National Criminal History Checks (Fingerprint-Based Checks) on all required persons for the purpose of foster family home licensing. The DCS local office or Licensing Child Placing Agency (LCPA) licensing worker will evaluate the remaining background checks (see separate policy, 13.9 Conducting Background Checks for Foster Home Licensing). The final results will be placed in the licensing file and documented in the Management Gateway for Indiana's Kids (MaGIK) System.

Fingerprint-Based Check

The COBCU will evaluate the results and notify the assigned DCS local office or LCPA contact person by e-mailing the Fingerprint-Based Check Status Letter.

The COBCU will conditionally disqualify all persons whose criminal history is incomplete and requires further verification.

Note: The subject of the check will remain in a conditionally disqualified status until the subject provides the COBCU with a copy of required verification of charges, including but not limited to: court orders showing disposition and level of conviction, a court order showing dismissal, and/or arrest reports. Upon receipt of all necessary verifications, COBCU will re-evaluate the status and issue an amended Fingerprint-Based Check status letter to the assigned DCS local office or LCPA contact person by e-mail.

The COBCU will disqualify all persons whose criminal history report includes the following, although some may be eligible to file for a waiver (see Waivers section below):

- 1. Any misdemeanor related to the health and/or safety of a child:
- 2. Any felony:
- 3. Four (4) or more misdemeanor convictions; or
- 4. A juvenile adjudication for an act that if committed by an adult would be one (1) of the 21 felonies listed in the Waivers section below.

The COBCU will qualify all persons whose Fingerprint-Based Check Report has no criminal history or reflects arrests and/or convictions that do not result in a conditionally disqualified or disqualified status.

Child Protection Services (CPS) History Checks

The licensing worker will review the completed CPS history results from Indiana, and if applicable, all other states of residency within the past five (5) years to determine if there are reports of any substantiation of abuse and/or neglect for the subject of the check. If there is substantiated CPS history in Indiana or in another state, the filing and approval of a waiver is required for licensing approval (see below section regarding Waivers).

Note: It is the responsibility of the applicant to cover any fees for out-of-state CPS history.

Sex Offender Registry Check

The licensing worker will evaluate the Sex Offender Registry checks to determine if there are any matches. If there is a match, the home cannot be licensed or remain licensed and COBCU should be notified immediately. The COBCU will re-evaluate the Fingerprint-Based Check report.

Local Law Enforcement Agency (LEA) Records Check

The licensing worker will evaluate the results of the local LEA Records Check. If there is a felony, four (4) or more misdemeanors, or a misdemeanor that relates to the health and safety of a child, the licensing worker will contact the COBCU immediately. The COBCU will crossreference the local LEA Records Check with the Fingerprint-Based Check History Report to ensure the local LEA Records Check do not alter the Fingerprint-Based Check Status. If at any time the licensing worker believes the local LEA Records Check report may alter the status of the Fingerprint-Based Check Report, the licensing worker will contact the COBCU consultant that is listed on the Fingerprint-Based Check Status Letter for further action.

Waivers

COBCU will accept a request for a waiver of disqualified juvenile history or of substantiated CPS history. COBCU will also accept a waiver of disqualifying criminal history if the subject of the check has not been convicted of a misdemeanor related to the health and safety of a child or has not been convicted of any of the felonies listed below:

- 1. Murder (IC 35-42-1-1):
- 2. Causing suicide (IC 35-42-1-2);
- Assisting suicide (IC 35-42-1-2.5):
- 4. Voluntary manslaughter (IC 35-42-1
- 5. Reckless homicide (IC 35-42-1-5);
- 6. Battery (IC 35-42-2-1) within the last five (5) years:
- Domestic battery (IC 35-42-2-1.3);
 Aggravated battery (IC 35-42-2-1.5);
- 9. Kidnapping (IC 35-42-3-2);
- 10. Criminal confinement (IC 35-42-3-3) within the last five (5) years;
- 11. A felony sex offense under (IC 35-42-4);
- 12. Carjacking (IC 35-42-5-2) within the last five (5) years; 13. Arson Class IC 35-43-1-1) within the last five (5) years;
- 14. Incest (IC 35-46-1-3);
- 15. Neglect of a dependent (IC 35-46-1-4(a)(1)) and (IC 35-46-1-4(a)(2));
- 16. Child selling (IC 35-46-1-4(d)):
- 17. Operating a Vehicle While Intoxicated (IC 9-30-5) within the last five (5) years;
- 18. A felony involving weapons within the last five (5) years under (IC 35-47) or (IC 35-47.5);
- 19. A felony relating to controlled substances within the last five (5) years under (IC 35-48-4):
- 20. An offense relating to material or a performance that is harmful to minors or obscene under (IC 35-49-3); and/or
- 21. A felony that is equivalent to a felony listed in subdivisions (1) through (20) for which the conviction was entered in another state.

The licensing worker will immediately recommend denial or revocation of the foster family home license if the background check subsequently reveals that an applicant or licensee or an individual living, working, or volunteering in the licensed foster family home:

- 1. Has a disqualified history or substantiated CPS history that is not waived by DCS; or
- 2. Has a disqualified history or substantiated CPS history where a waiver is not being actively pursued.

Note: If the household member voluntarily leaves the home, the denial or revocation will not be necessary.

Code References

- 1. IC 9-30-5: Operating a Vehicle While Intoxicated
- 2. IC 31-27-4-5: Apply for licenses; criminal history checks
- 3. IC 31-27-4-6: Grounds for denial of license applications; waiver
- 4. IC 31-27-4-13: Denial of license; notice; administrative hearing upon written request
- 5. IC 31-27-4-32: Grounds for revocation of license; waiver
- 6. IC 31-27-4-33: Compliance with rules; disciplinary sanctions; revocation of license

PROCEDURE

The licensing worker will complete the following steps:

- 1. For a Fingerprint-Based Check, review the Status Letter received from COBCU. Where the status is either conditionally disqualified or disqualified:
 - a. Provide a copy of the Fingerprint-Based Check Status Letter to the subject of the check.
 - b. Instruct the subject of the check to contact the COBCU consultant listed on the Fingerprint-Based Check Status Letter to determine if the subject of the check is eligible to apply for a waiver. If eligible and the licensing worker supports the waiver, instruct the subject of the check that a request for a waiver must be submitted to the COBCU within 10 days of the date of the Fingerprint-Based Check Status Letter (see #5 below regarding applying for a waiver), and
 - c. Instruct the subject of the check to contact the COBCU consultant listed on the Fingerprint-Based Check Status Letter within 10 days of the date of the results letter if conditionally disqualified. Provide the requested documentation to the COBCU consultant. Upon re-evaluation, if the status is disqualified refer to "b" above.
- 2. Review the results of the CPS History Check;
 - a. If a substantiated CPS history is discovered, the licensing worker will give the subject
 of the check a copy of the completed <u>Indiana Request for a Child Protection Services</u>
 (CPS) <u>History Check (SF 52802)</u> form showing substantiated history (see separate
 policy, <u>2.6 Sharing Confidential Information</u>), and
 - b. A request for a waiver should be filed within 10 days of receiving the CPS history at initial licensing, relicensure and annual review (see Waivers section below). The request for the waiver must be granted for the home to be licensed or remain licensed.
- Review the results of the Sex Offender Registry Check for a match to the subject of the check. If there is a match for the subject of the check, do not license the home or recommend revocation;

- 4. Review the results of the local LEA Records Checks and contact COBCU within five (5) days of the check for further evaluation if there is a felony, four (4) or more misdemeanors, or a misdemeanor that relates to the health and safety of a child. If at any time the licensing worker believes the results of the local LEA Records Check may alter the Fingerprint-Based Check Status, the licensing worker will contact the consultant that is listed on the Fingerprint-Based Check Status Letter for further action; and
- 5. To request a waiver of disqualified criminal history and/or substantiated CPS history submit the below to the COBCU by fax at 317-234-4633 or scan/e-mail at background.checkunit@dcs.in.gov:
 - a. A signed letter from the subject of the check (parent or guardian may write if the subject of the check is a minor and he or she is unable to write his or her own letter; however, the minor should sign if able) explaining in detail the situation involving the substantiation or criminal act and addressing:
 - i. The length of time since the person committed the offense, delinquent act, or act that resulted in the substantiated report of abuse or neglect;
 - ii. The severity of the offense of abuse or neglect, including jail or prison time served and whether they are currently on probation or parole;
 - iii. Evidence of the person's rehabilitation, including the person's cooperation with a treatment plan, if applicable; and
 - iv. The ability of the proposed applicant to provide for the child's safety and wellbeing.
 - b. A signed letter on agency letterhead or e-mail from the licensing worker explaining:
 - i. His or her observation of the subject of the check;
 - ii. The reasons he or she supports or does not support the waiver request; and
 - iii. If the child is already been placed in the subject's care as a relative placement.
 - c. An <u>Indiana Request for a Chilo Protection Services (CPS) History Check (SF 52802)</u>. If substantiation of abuse and/or neglect is found, there must be a paper 311 included for all substantiations reported on the form above. Also if the subject has resided outside the state of Indiana in the past five (5) years, the other state's CPS search results must also be submitted,
 - d. A screen print of the Sex Offender Registry Check completed from the required National Sex Offender website, if 14 years old or older,
 - e. A copy of the written results of all local LEA checks, if 18 years and older, and
 - f. A copy of the Fingerprint-Based Status Letter which was e-mailed to the DCS local office, if requesting a CPS waiver only. This is required for checks completed for the purpose of relative placement showing the Fingerprint-Based Status of qualified, if 18 years and older.
- 6. Place a copy of the results documents for all background checks and any waiver letters in the licensing file and document in MaGIK, if applicable.

Note: A criminal history or CPS waiver granted for the purpose of foster family home licensure may not be used for the additional purposes of adoption, employment or any other reason. A new waiver request must be submitted and granted for each additional purpose.

The DCS COBCU will:

- 1. Evaluate the Fingerprint-Based Checks report within five (5) business days of receipt and notify by e-mail the assigned DCS local office or LCPA contact person regarding the Fingerprint-Based Check status;
- 2. Re-evaluate history based on the received documentation and issue a new status letter if conditionally disqualified or disqualified provide guidance;
- 3. For waivers of disqualified criminal history and substantiated CPS history:
 - Upon receipt of the complete waiver request packet, the COBCU will summarize, make a recommendation, and submit the request to the Deputy Director of Placement Support and Compliance, or designee,
 - b. The Deputy Director of Placement Support and Compliance, or designee, will submit the recommendation to the Background Check Team for a joint decision, and

Note: The Background Check Review Team consists of the Deputy Director of Placement Support and Compliance (or their designee), the DCS Local Office Director (LOD) and Regional Manager (RM) of the DCS local office that has supervision of the child. The team's decision may be made via phone or e-mail.

- c. Notify by e-mail the assigned DCS local office or LCPA contact person of the waiver decision. A decision will be returned in approximately 10 working days and the status will be either "Waiver granted" or "Waiver not granted".
- 4. For Exception to Fingerprint request, when the exception is granted, generate the Indiana Limited Criminal History (LCH) check and notify by e-mail the assigned DCS local office or LCPA background check contact person regarding the status.

PRACTICE GUIDANCE

N/A

FORMS AND TOOLS

- 1. Background Check Matrix for Unlicensed Placements and Foster Care Desk Guide
- 2. Indiana Request for a Child Protection Services (CPS) History Check (SF 52802)

RELATED INFORMATION

Factors for the Licensing Worker and Background Check Review Team to Consider When Recommending and/or Approving the Background Check Waivers

Information yielded on all background checks should be considered, including but not limited to the following:

- 1. The current home environment;
- 2. The ability of the proposed resource family to provide for the child's safety and well-being;
- The length of time that has passed since the conviction, juvenile adjudication, or CA/N substantiation;
- 4. The severity of the offense:
- 5. Evidence of the person's rehabilitation;
- 6. The duration and quality of the relationship between the child and the proposed resource family; and

7. Any impact the denial of the placement may have on the ability to keep the sibling group together if siblings are involved.

Disclosing Fingerprint-Based Check Information

Upon request, the DCS local office may receive a copy of the official criminal history transcript that contains criminal history reported by the Federal Bureau of Investigation (FBI) and the Indiana State Police (ISP). Neither LCPAs nor the subject of the check will receive a copy of the official FBI or ISP transcript. DCS may verbally disclose the specific crimes to the subject of the check. If any of the checks conducted by DCS reveal an inaccurate record, the subject of the check may formally challenge the record. A Review Challenge of inaccurate information must be made to the law enforcement agency that posted the record. To refute inaccurate Indiana criminal history records or information, please request a Review Challenge from ISP.

Disqualified Fingerprint Status

Disqualified status means that unless a waiver is granted the subject of the check is ineligible to be a:

- 1. Foster parent;
- 2. Household member; or
- An employee or volunteer of the home who has or will have direct/contact, on a regular and continuing basis, with children who are or will be under the direct supervision of the foster family home.

Conditionally Disqualified Fingerprint Status

Conditionally Disqualified status means that until the conditionally disqualifying arrest or conviction is resolved and the status is changed to Qualified (or the status is changed to Disqualified and a Waiver is subsequently granted) the subject of the check is ineligible to be a:

- 1. Foster parent;
- 2. Household member; or
- An employee or volunteer of the home who has or will have direct contact, on a regular and continuing basis, with children who are or will be under the direct supervision of the foster family home.

Examples of reported information on a Fingerprint-Based Check Report that will lead to a conditional disqualification include, but are not limited to, an arrest without a disposition or a conviction where additional information on the circumstances of the arrest and conviction are required.

Qualified Fingerprint Status

Qualified fingerprint status means that the subject of the check is eligible to be a foster parent, household member, or have direct contact, on a regular and continuing basis, with children who are or will be under the direct supervision of the foster family home, as long as the subject of the check passes all other background checks.